I Mina'trentai Sais Na Liheslaturan Guåhan BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
284-36 (LS) As amended by the Committee on Environment, Revenue and	Sabina Flores Perez Telo T. Taitague Jose "Pedo" Terlaje Tina Rose Muña Barnes	AN ACT TO AMEND ARTICLE 3 OF CHAPTER 51, TITLE 10, GUAM CODE ANNOTATED, AND AMEND ARTICLE 3 OF CHAPTER 24, DIVISION 4, TITLE 22, GUAM RULES AND REGULATIONS, RELATIVE TO PROMOTING RECYCLING AND ZERO WASTE INITIATIVES.	4/4/22 5:38 p.m.	4/8/22	Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research, and Planning	5/11/22 9:00 a.m.	9/14/22 2:24 p.m. As amended by the Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research, and Planning	Request: 4/11/22 4/26/22	
Taxation, Labor, Procurement,	SESSION DATE	TITLE	DATE PASSED	TRANSMITTED	DUE DATE	NOTES			
and Statistics, Research, and Planning; and substituted and further amended on the Floor	9/23/22	AN ACT TO AMEND ARTICLE 3 OF CHAPTER 51, TITLE 10, GUAM CODE ANNOTATED, TO CODIFY AND AMEND ARTICLE 3 OF CHAPTER 24, DIVISION 4, TITLE 22, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO PROMOTING RECYCLING AND ZERO WASTE INITIATIVES.	9/30/22	9/30/22	10/12/22				

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I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN Thirty-Sixth Guam Legislature

September 30, 2022

The Honorable Lourdes A. Leon Guerrero I Maga'hågan Guåhan Ufisinan I Maga'håga Hagåtña, Guam 96910

Dear Maga'håga Leon Guerrero:

Transmitted herewith are Bill Nos. 191-36 (COR), 259-36 (LS), 278-36 (COR), 303-36 (COR), and 309-36 (LS); and Substitute Bill Nos. 284-36 (LS) and 333-36 (COR) which were passed by I Mina'trentai Sais Na Liheslaturan Guåhan on September 30, 2022.

Sincerely,

AMANDA L. SHELTON Legislative Secretary

Enclosure (7)

Pr3 C C Chong 9/30/22 7:30 p.m.

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2022 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'HÂGAN GUÂHAN

This is to certify that Substitute Bill No. 284-36 (LS), "AN ACT TO AMEND ARTICLE 3 OF CHAPTER 51, TITLE 10, GUAM CODE ANNOTATED, TO CODIFY AND AMEND ARTICLE 3 OF CHAPTER 24, DIVISION 4, TITLE 22, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO PROMOTING RECYCLING AND ZERO WASTE INITIATIVES," was on the 30th day of September 2022, duly and regularly passed.

Therese M. Terlaie Speaker Attested: Amanda L Shelton Legislative Secretary This Act was received by I Maga'hågan Guåhan this 30th day of 5pt, 2022, at 7:30 o'clock P.M. Assistant Staff Officer Maga'håga's Office APPROVED: Lourdes A. Leon Guerrero I Maga'hågan Guåhan Date: Public Law No.

I MINA TRENTAI SAIS NA LIHESLATURAN GUÅHAN 2022 (SECOND) Regular Session

Bill No. 284-36 (LS)

As amended by the Committee on Environment, Revenue and Taxation, Labor, Procurement, and Statistics, Research, and Planning; and substituted and further amended on the Floor.

Introduced by:

1

Sabina Flores Perez
Telo T. Taitague
Jose "Pedo" Terlaje
Tina Rose Muña Barnes
V. Anthony Ada
Frank Blas Jr.
Joanne Brown
Christopher M. Dueñas
James C. Moylan
Telena Cruz Nelson
Clynton E. Ridgell
Joe S. San Agustin
Amanda L. Shelton
Therese M. Terlaje
Mary Camacho Torres

AN ACT TO AMEND ARTICLE 3 OF CHAPTER 51, TITLE 10, GUAM CODE ANNOTATED, TO CODIFY AND AMEND ARTICLE 3 OF CHAPTER 24, DIVISION 4, TITLE 22, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO PROMOTING RECYCLING AND ZERO WASTE INITIATIVES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds
- 3 that the global recycling industry has changed significantly in the sixteen (16) years

1 since the Recycling Revolving Fund (RRF) was established. While traditional

2 recycling models are no longer financially sustainable, newer "zero waste"

3 initiatives are proving successful. "Zero waste" expands upon principles of recycling

by focusing on overall waste reduction, and the approach is a cost-effective means

of preserving resources and building resiliency against the negative impacts of

6 climate change.

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With the drastic economic impacts of the global pandemic, measures must be taken now to improve the management of waste streams and reduce their financial impact on our community. The Guam Zero Waste Act modernizes local statutes to catalyze island-wide implementation of recycling and zero waste programs, improves recycling and cleanup processes that are currently costly and inefficient, and establishes the Zero Waste Grants Program within the Recycling Revolving Fund to support innovative solutions that significantly divert materials from our landfill and gainfully employ our people.

I Liheslatura further finds that it is necessary to increase the Guam Environmental Protection Agency's capacity to promote and implement recycling and zero waste programs within the government and the community through a selfsustaining and long-term approach that combines research, implementation, and evaluation. To this end, it is necessary to fund studies to determine the effectiveness of existing recycling and zero waste initiatives, and research best practices for reducing and diverting different waste streams to reach fifty percent (50%) and seventy-five percent (75%) waste reduction by 2035 and 2045, respectively. Additionally, it is essential to provide funding to support innovative solutions to significantly reduce our waste stream by repurposing materials and rethinking production in order to reduce the environmental and social impacts from the extraction, distribution, and use of raw materials.

I Liheslatura further finds that plastic has become the priority along with abandoned vehicles and white goods due to the uncertainty of global recyclers

1 accepting plastics. Additionally, the increasing volume of non-biodegradable,

2 single-use plastics imported into Guam poses cumulative environmental impacts,

3 which can be addressed with proactive, upstream and other zero waste measures.

I Liheslatura further finds that promoting and coordinating with the Guam Solid Waste Authority (GSWA), a government-run utility, in recycling and zero waste initiatives is essential. The challenges of shipping plastics and other materials to off-island recyclers have become financially challenging or unsustainable and may significantly decrease the life of our landfill.

I Liheslatura further finds that it is important to ensure the Recycling Revolving Fund's sustainability by ensuring accountability, transparency, and ethical behavior in carrying out recycling and zero waste projects.

Additionally, this Act moves the Fund's fee schedule into the Guam Code Annotated Administrative Rules and Regulations, which was the original intent of the law, but the fees are not being adjusted at this time.

I Liheslatura further finds that the island-wide cleanup program undertaken by the Mayors Council of Guam (MCOG) is a valuable tool in combating litter and cleaning illegal dump sites; and this Act affords the option of utilizing the Department of Public Works and/or the MCOG to contract private recycling companies.

Therefore, *I Liheslaturan Guåhan* intends to modernize the provisions of the Recycling Revolving Fund, which is retooled to build capacity and develop long-term sustainable solutions towards zero waste and circular use of materials, as the Recycling Revolving Fund is intended to fund far-reaching, impactful, effective zero waste initiatives to transition toward a circular economy, create new green jobs, save taxpayer funds by extending the life of Guam's landfill, reduce litter and illegal dumping, and thereby benefit Guam's tourism industry, and safeguard the environment.

1	Section 2. This	Act shall be known and may be cited as the Guam Zero			
2	Waste Act.				
3	Section 3. Artic	cle 3 of Chapter 51, Title 10, Guam Code Annotated, is			
4	hereby amended to read as follows:				
5		"ARTICLE 3			
6		RECYCLING REVOLVING FUND			
7	§ 51301.	Definitions.			
8	§ 51302.	Recycling Revolving Fund.			
9	§ 51303.	Continuing Appropriation and Use of Funds.			
10	§ 51304.	Administration of the Recycling Revolving Fund.			
11	§ 51305.	Levy and Collection of Recycling Fees.			
12	§ 51306.	Authorization for Department of Public Works and the			
13		Mayors Council of Guam to Contract with Recycling			
14		Companies.			
15	§ 51307.	Adjustment of Recycling Fees.			
16	§ 51308.	Recycling Industry Economic Stimulus Program.			
17	§ 51309.	Zero Waste Grant Program.			
18	§ 51310.	Guam Solid Waste Authority Residential Recycling			
19		Program.			
20	§ 51301.	Definitions.			
21	As used in t	his Article, and except as otherwise provided, the following			
22	words and phrases	s shall mean:			
23	(a)	"Administrator" shall mean the Administrator of the			
24	Guam Envi	ronmental Protection Agency, or his designee.			
25	(b)	"Beneficial Use" shall mean the substitution of materials,			
26	either as ge	nerated or following additional processing, for some or all			
27	of the virgin	materials in a natural or commercial product in a way that			

1	provides a functional benefit; meets product specifications; and does
2	not pose concerns to human health or the environment.
3	(c) "Best Available Technology" shall mean a recognized and
4	approved technology by the United States Environmental Protection
5	Agency.
6	(d) "Board" shall mean the Board of Directors of the Guam
7	Environmental Protection Agency.
8	(e) "Compost" or "Composting" shall mean a mixture,
9	consisting primarily of decayed organic matter and is used for
10	fertilizing and conditioning land or to converting a material, such as
11	plant debris, to compost.
12	(f) "DPW" shall mean the Department of Public Works.
13	(g) "Director" shall mean the Director of the Department of
14	Public Works.
15	(h) "Disaster Debris" shall mean any items and materials
16	broken, destroyed, or displaced by a natural or man-made federally or
17	locally declared disaster. Examples of disaster debris include, but are
18	not limited to, trees, construction and demolition material, and personal
19	property.
20	(i) "Disaster Debris Management" shall mean the removal
21	and disposal of debris that was generated by a disaster and which
22	presents an immediate threat to the public interest.
23	(j) "Electronic Waste" or "E-Waste" shall mean electrical and
24	electronic equipment that is dependent on electric currents or
25	electromagnetic fields to function (including all components,
26	subassemblies and consumables, which are part of the original
27	equipment at the time of discarding). E-waste may include, but is not
28	limited to, consumer electronics, entertainment devices, televisions,

1	DVD players and tuners, office devices, information and
2	communications technology, computers, circuit boards, telephones, and
3	mobile phones.
4	(k) "Enameled White Goods" shall mean appliances for home
5	or commercial use, including, but not limited to, refrigerators, water
6	heaters, air conditioners, washers, dryers, and stoves.
7	(l) "Extended User Responsibility" shall mean policies or
8	practices that place a shared responsibility for end-of-life product
9	management on producers and other entities involved in the product
10	chain.
11	(m) "GEPA" or "Guam EPA" shall mean the Guam
12	Environmental Protection Agency.
13	(n) "Gross Vehicle Weight" or "Gross Vehicle Weight
14	Rating" means the value specified by the manufacturer as the loaded
15	weight of a single vehicle.
16	(o) "Heavy Equipment" shall mean any equipment, motor
17	vehicle or motor carrier, or non-road motor vehicle with a gross weight
18	or gross vehicle weight of five (5) tons or more.
19	(p) "Junk Vehicle" means a motor vehicle, regardless of
20	operating condition, that the registered owner has declared to have no
21	value or no use, or that is abandoned by being placed, discarded, or
22	disposed of on public or private property without approval by the
23	owners of said property, or that is no longer registered in accordance
24	with Chapter 7 of Title 16 GCA.
25	(q) "Motor Vehicle" or "Motorized Vehicle" shall mean
26	automobiles, automobile trucks, automobile wagons, buses, trucks,
27	motorcycles, or other self-propelled wheeled conveyances that are
28	primarily for use on Guam's public streets, roads, and highways that

1	are required to be registered with the Motor Vehicles Division,
2	Department of Revenue and Taxation, Government of Guam.
3	(r) "Municipal Solid Waste" is a subset of solid waste and is
4	defined as durable goods (e.g., appliances, batteries, tires), nondurable
5	goods (e.g., newspapers, books, magazines), containers and packaging,
6	food wastes, yard trimmings, and miscellaneous organic wastes from
7	residential, commercial, and industrial non-process sources.
8	(s) "Person" or "Persons" shall mean any individual,
9	partnership, co-partnership, firm, company, corporation, association,
10	joint-stock company, trust, estate, or any agency, department, or
11	instrumentality of the federal or local government, or any other legal
12	representatives, agents or assigns.
13	(t) "Recovered Resources" shall mean material or solid waste
14	that has been diverted from disposal for recycling, composting, or
15	mulching. This term does not include incineration of those materials
16	generated and normally reused on-site for manufacturing purposes.
17	(u) "Recyclable Materials" means materials which still have
18	useful physical or chemical properties after serving a specific purpose
19	for the same or other purpose. Recyclable materials are as follows:
20	(1) batteries (i.e., lead-acid, portable computer
21	batteries, nickel-cadmium, sealed types for power backup);
22	(2) automobiles, buses, and trucks or any motor
23	vehicle;
24	(3) tires (passenger/commercial);
25	(4) enameled white goods;
26	(5) home appliances (other small appliances that are not
27	considered enameled white goods);
28	(6) glass and plastic bottles;

1	(7) foam padding;
2	(8) lead;
3	(9) metals (ferrous/non-ferrous);
4	(10) organic material (i.e., tree trimmings, palm fronds
5	grass, food waste, soiled cardboard);
6	(11) paper products;
7	(12) wood pallets and scrap wood;
8	(13) construction and demolition debris ("C&D");
9	(14) x-ray film;
10	(15) automobile oil and fluids;
11	(16) freon and other refrigerant gases;
12	(17) electronic waste (i.e., computers, circuit boards,
13	televisions, and portable phones);
14	(18) heavy equipment;
15	(19) abandoned derelict vessels; and
16	(20) other recyclable materials deemed recyclable by
17	Guam EPA pursuant to its rules and regulations.
18	(v) "Recycle or Recycling" means a method by which
19	recovered resources are converted for use as raw materials or feedstock
20	to make new products, as defined in § 51102(ii) of Chapter 51 of Title
21	10 GCA.
22	(w) "Recycling Company" shall mean any business licensed
23	by the Department of Revenue and Taxation, and permitted, as required
24	in § 51104 of Chapter 51 of Title 10 GCA, by the Guam Environmental
25	Protection Agency to conduct business on Guam.
26	(x) "Recycling Facility" shall mean all contiguous land,
27	structures, and other appurtenances, and improvements on land used for
28	the collection, separation, recovery, and sale or reuse of recovered

1	resources that would otherwise be disposed of as municipal solid waste,
2	and is an integral part of a manufacturing process aimed at producing a
3	marketable product made of post-consumer material.
4	(y) "Recycling Fee" shall mean an annual fee levied upon the
5	registered owner of a motor vehicle to assist in the recycling and
6	disposal of motor vehicles and other recyclable materials in accordance
7	with this Article.
8	(z) "Recycling Industry Economic Stimulus Program" shall
9	mean a program that provides economic stimulus to local recycling
10	companies that ship recyclable materials off-island.
11	(aa) "Reuse" shall mean to use again, including in a different
12	way or after reclaiming or reprocessing.
13	(bb) "Solid Waste Management Facility" means any facility, or
14	any machinery, equipment, vehicles, structures, or any part of
15	accessories thereof installed or acquired for the primary purpose of
16	collection, transportation, storage, recycling, processing or disposal of
17	solid waste, and shall include sanitary landfills or resource recovery
18	facilities.
19	(cc) "Stimulus Certification Form" shall mean a form officially
20	issued by Guam EPA to be completed by an eligible recycling facility
21	to disclose and certify the types and quantities of recyclable materials
22	shipped off-island to a recycling facility.
23	(dd) "Sustainable Materials Management" means a systemic
24	approach to using and reusing materials more productively over their
25	entire lifecycles.
26	(ee) "Upcycle" or "Upcycling" shall mean to recycle material
27	in such a way that the resulting product is of a higher value than the
28	component materials.

(ff) "Zero Waste" means a holistic approach to addressing the problem of unsustainable resource flows. Zero Waste encompasses waste eliminated at the source through product design and producer responsibility, and waste reduction strategies further down the supply chain such as recycling, upcycling, reuse and composting.

§ 51302. Recycling Revolving Fund.

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There is hereby created the Recycling Revolving Fund (Fund), which shall be non-lapsing and maintained separate and apart from any other funds, including the General Fund of the government of Guam, and independent records and accounts shall be maintained thereof. The Recycling Revolving Fund shall not be commingled with the General Fund and shall be kept in a separate bank account. All revenue generated from recycling fees collected pursuant to this Article, including interest earned, shall be deposited into the Recycling Revolving Fund and shall be expended exclusively for the purposes authorized in Article 3 of Chapter 51 of Title 10, Guam Code Annotated. All monies in the Recycling Revolving Fund are hereby appropriated, and shall continue to be deemed appropriated, to the Guam Environmental Protection Agency to be expended in accordance with this Article. The Administrator of Guam Environmental Protection Agency shall present the budget to the GEPA Board of Directors and the expenditures shall be reported quarterly to I Liheslaturan Guåhan. The funds deposited into the Recycling Revolving Fund shall not be subject to the transfer authority of *I Maga'hågan Guåhan*.

§ 51303. Continuing Appropriation and Use of Funds.

- (a) All revenues from the Recycling Revolving Fund are hereby appropriated to the Guam Environmental Protection Agency to fund the following:
 - (1) Guam EPA Administration and Planning of the Zero Waste and Recycling Programs.

1	(A) The Administrator is authorized to spend ten
2	percent (10%) of the Fund to administer and implement this
3	Article. Funds may be used for:
4	(i) operational costs directly related to recycling
5	and zero waste for the Solid Waste Management Program,
6	which includes, but is not limited to, personnel, supplies,
7	equipment, and training of staff;
8	(ii) compliance training for prospective
9	recipients of funds from the Recycling Revolving Fund;
10	(iii) implementation of a zero waste and recycling
11	program for the government and the community in
12	accordance with this Article.
13	(B) In addition to amounts specified in § 51303
14	(a)(1)(A), upon approval by the Board, the Administrator is
15	authorized to spend up to Fifty Thousand Dollars (\$50,000) to
16	either procure professional services, pursuant to the Guam
17	Procurement Law, or fund grants for education and outreach to
18	promote recycling and zero waste.
19	(C) In addition to amounts specified in § 51303
20	(a)(1)(A), upon approval by the Board, the Administrator is
21	authorized to spend up to Two Hundred Thousand Dollars
22	(\$200,000) to either procure professional and technical services,
23	pursuant to the Guam Procurement Law, or fund grants to update
24	and further develop the Guam Zero Waste Masterplan and a
25	holistic government and island-wide Zero Waste implementation
26	plan to reach fifty percent (50%) and seventy-five percent (75%)
27	waste reduction by 2035 and 2045, respectively; to evaluate the
28	effectiveness of zero waste and recycling programs; and/or to

1	research other areas deemed priority by the Administrator.
2	Grants are awarded through a competitive process using
3	established criteria by the Board and Administrator.
4	(D) General Terms and Conditions for Use of Funds.
5	(i) All proposals for use of funds shall be
6	submitted to the Board and Administrator for review.
7	Proposals must be approved by the Board and
8	Administrator before the expenditure of funds, which are
9	subject to availability.
10	(ii) Prior to submitting bids or grant proposals,
11	potential recipients of funds shall obtain environmental
12	regulatory compliance, ethics, and other relevant training
13	provided by Guam EPA or a designated provider.
14	Required permits shall be obtained as a condition of the
15	use of the funds.
16	(iii) Performance Targets. Projects shall meet
17	performance/waste diversion targets as determined by the
18	Administrator.
19	(iv) Reporting Requirements. Reports and
20	deliverables shall be presented biannually to the Board and
21	posted on Guam EPA's website.
22	(v) Ethical Requirement. All persons utilizing
23	funds from the Recycling Revolving Fund shall complete
24	ethics training sponsored by the Ethics Commission, or a
25	designated provider, and shall attest to spending funds
26	according to ethical requirements by Guam law. Non-
27	compliance of ethics, in addition to other remedies
28	allowed under Guam law, may result in termination of the

1	award and barring of future application for grants for a
2	minimum period of two (2) years upon the findings of non-
3	compliance by the Ethics Commission or, in the absence
4	of the Ethics Commission, by the Board.
5	(2) Community Zero Waste and Recycling Programs.
6	(A) The Mayors Council of Guam (MCOG) Island-wide
7	Environmental Cleanup Program (IECP) authorized in § 51306.
8	(B) The Recycling Industry Economic Stimulus
9	Program authorized in § 51308.
10	(C) The Zero Waste Grant Program authorized in §
11	51309.
12	(D) The Guam Solid Waste Authority Residential
13	Recycling Program authorized in § 51310.
14	(3) All other purposes stipulated in Article 3; provided, that
15	the rules and regulations regarding the Recycling Revolving Fund have
16	been promulgated by the Guam Environmental Protection Agency and
17	adopted in accordance with the Administrative Adjudication Law.
18	(b) The Department of Administration shall prepare and transmit to
19	the Guam Environmental Protection Agency a weekly report on the current
20	balance and transactions of the Recycling Revolving Fund. The Guam
21	Environmental Protection Agency shall post this information on its website as
22	it becomes available.
23	§ 51304. Administration of the Recycling Revolving Fund.
24	The Administrator shall administer the Fund and shall encumber all
25	amounts available in the Fund as expeditiously as possible for the purposes of
26	assisting and encouraging recycling of recyclable materials and zero waste
27	initiatives. The Administrator shall administer the Fund in accordance with

this Article to cause the following material/waste to be recycled or otherwise disposed according to the following priority:

- (a) First Priority junk vehicles, tires, batteries, waste oil, white goods/appliances, and plastic;
 - (b) Second Priority paper, cardboard, and glass;
- (c) Third Priority other recyclable materials as determined by the Administrator and waste that can be reduced, reused, recycled, or prevented.

§ 51305. Levy and Collection of Recycling Fees.

The Director of Revenue and Taxation is hereby authorized to levy a Recycling Fee on individuals who are renewing their annual motor vehicle registration with the Department of Revenue and Taxation Division of Motor Vehicles, through the vehicle registration system. The Director of Revenue and Taxation shall collect the Recycling Fees mandated by this Article and transmit the fees to the Administrator for deposit in the Recycling Revolving Fund.

§ 51306. Authorization for the Department of Public Works and the Mayors Council of Guam to Contract with Recycling Companies.

- (a) The Department of Public Works (DPW) and the Mayors Council of Guam (MCOG), in accordance with the applicable procurement laws and with the approval of the Administrator, are authorized to enter into contracts with recycling companies for the collection, recycling, zero waste initiatives, interim storage, disposal, and processing, or any combination thereof, of automobiles, buses, heavy equipment, trucks, batteries, tires, white goods, and other recyclable materials, and as required by, or in accordance with, Articles 3 and 4 of Title 10 GCA, Chapter 51.
- (b) At a minimum, DPW and MCOG shall require that all solicitations include proof of current approved permits, certification of

- compliance with Title 10, GCA, Chapter 51 from GEPA, and a plan to remove collected recyclable materials, including abandoned vehicles, from Guam's waste stream. Contractors employed under this Section shall perform all work under this Article in compliance with all applicable laws, including those of this Chapter, and the applicable rules and regulations of GEPA.
- (c) The Guam Environmental Protection Agency shall promulgate the necessary rules and regulations, in accordance with the Administrative Adjudication Law, to properly implement this Article.
- (d) It is at the discretion of the Administrator to approve DPW, MCOG, or both to contract for services as provided by this § 51306, and such approval may be revoked by the Administrator at any time.

§ 51307. Adjustment of Recycling Fees.

- (a) The Administrator may establish new fees pursuant to the Administrative Adjudication Act.
- (b) The Administrator shall review the fees authorized by § 51305 and this Act, supra, every twenty-four (24) months, and is authorized to adjust the fees by not more than twenty-five percent (25%) in accordance with the Administrative Adjudication Law.

§ 51308. Recycling Industry Economic Stimulus Program.

There is hereby created a Recycling Industry Economic Stimulus Program (Program) to be administered by the Guam Environmental Protection Agency. The purpose of the Program is to provide economic stimulus funding to local recycling companies to support their recycling efforts. To qualify for this Program, a recycling company must be licensed to do business in Guam and hold a valid permit from the Guam Environmental Protection Agency for the processing, temporary storage, and beneficial reuse of recyclable materials solely generated on Guam. Recycling companies who qualify under this Program shall receive subsidies for the off-island shipment of recyclables to

recycling facilities, pending funding availability and based on an economic sliding scale developed by Guam EPA that is based on factors such as fair market value and transportation. Qualified companies must provide documentation to Guam EPA evidencing proof of delivery of recyclable materials, such as with a bill of lading or similar document from off-island recycling facilities confirming receipt of recyclable materials from Guam. Evidence of proof of delivery shall be submitted to Guam EPA no later than fourteen (14) days after recyclable materials are received by off-island recycling facilities. Solid waste or recyclables imported into Guam shall not qualify under this Program. The Administrator of the Guam Environmental Protection Agency shall make quarterly and annual reports to *I Maga'hågan Guåhan* and *I Liheslaturan Guåhan* on the condition of, and activity within, the Program.

§ 51309. Zero Waste Grant Program.

The Administrator is authorized to establish a Zero Waste Grant Program that is in accordance with the Guam Zero Waste Masterplan that targets fifty percent (50%) and seventy-five percent (75%) waste reduction by 2035 and 2045, respectively.

- (a) Funds may be used for development, infrastructure, and operations of waste reduction and/or diversion projects or other assistance for zero waste initiatives within the community, including, but not limited to, the following:
 - (1) development or deployment of technologies or practices to increase rates of waste prevention, re-cycling, composting, or product reuse;
 - (2) capital investment in infrastructure to start or expand waste prevention, recycling, composting, or product reuse programs; and

1	(3) partnerships with local businesses interested in
2	incorporating new technologies or processes to reduce or prevent
3	waste in production or packaging.
4	(b) With Board approval, the Administrator is authorized to
5	spend up to Four Hundred Thousand Dollars (\$400,000) for zero waste
6	grants. With Board approval, the Administrator is authorized to award
7	Tier 1, Tier 2, and/or Tier 3 level grants in the following manner:
8	(1) Tier 1 grants range are above \$50,000 but not to
9	exceed \$100,000;
10	(2) Tier 2 grants are above \$25,000 but not to exceed
11	\$50,000;
12	(3) Tier 3 grants are not to exceed \$25,000.
13	(c) Selection of proposals for grant awards and the tier levels
14	will be based on selection criteria developed by Guam EPA with public
15	input and approval by the Board of Directors.
16	(d) Proposals shall include performance waste diversion
17	targets.
18	(e) Proposals shall be selected by the Board and the
19	Administrator using criteria developed pursuant to § 51309(c).
20	§ 51310. Guam Solid Waste Authority Residential Recycling
21	Program.
22	The Administrator is authorized to annually reimburse Guam Solid
23	Waste Authority, as a government entity, up to Four Hundred Thousand
24	Dollars (\$400,000) in accordance with the Guam Zero Waste Masterplan for
25	expenses that includes, but is not limited to, curbside recycling, household
26	hazardous waste, electronic, and white goods collection, processing, and
27	marketing/shipping. GSWA shall submit a proposal, including total costs, to
28	the Administrator and Board for approval."

1	Section 4.	Article 3 of Chapter 24, Division 4, Title 22, Guam
2	Administrative R	tules and Regulations, is hereby codified and amended to read as
3	follows:	
4	•	"CHAPTER 24
5		GUAM RECYCLING REVOLVING FUND
6		RULES AND REGULATIONS
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28	§ 24303.6.	Green Waste Plan – Composting and Organics.

1	§ 24303.7. Disaster Debris Management.
2	§ 24303.8. Zero Waste Grant Program.
3	§ 24303.9. Guam Solid Waste Authority Residential Recycling Program.
4	§ 24301. GENERAL PROVISIONS
5	§ 24301.1. Purpose and Applicability.
6	The purpose of this Chapter is to clarify existing statute, provide a
7	uniform competitive business environment to all, and establish the minimum
8	standards to properly implement and administer Guam's Recycling Revolving
9	Fund in accordance with Title 10 GCA, Chapter 51, Article 3, under the
10	authority granted by 10 GCA § 51306(c).
11	§ 24301.2. Definitions.
12	For the purposes of this Chapter, the terms defined in 10 GCA, Chapter
13	51, Article 3, § 51301 shall have the meaning ascribed to them therein, and
14	the following words and phrases, together with all of the common derivations
15	thereof, shall have the meaning ascribed to them as follows:
16	(a) "Administrator" shall mean the Administrator of the
17	Guam Environmental Protection Agency, or designee.
18	(b) "Beneficial Use" shall mean the substitution of materials,
19	either as generated or following additional processing, for some or all
20	of the virgin materials in a natural or commercial product in a way that
21	provides a functional benefit, meets product specifications, and does
22	not pose concerns to human health or the environment.
23	(c) "Best Available Technology" shall mean a recognized and
24	approved technology by the United States Environmental Protection
25	Agency.
26	(d) "Board" shall mean the Board of Directors of the Guam
27	Environmental Protection Agency.

1	(e) "Compost" or "Composting" shall mean a mixture,
2	consisting primarily of decayed organic matter and is used for
3	fertilizing and conditioning land or converting a material, such as plant
4	debris, to compost.
5	(f) "DPW" shall mean the Department of Public Works.
6	(g) "Director" shall mean the Director of the Department of
7	Public Works.
8	(h) "Disaster Debris" shall mean any items and materials
9	broken, destroyed, or displaced by a natural or man-made federally or
10	locally declared disaster. Examples of disaster debris include, but are
11	not limited to, trees, construction and demolition material, and personal
12	property.
13	(i) "Disaster Debris Management" shall mean the removal
14	and disposal of debris that was generated by a disaster and which
15	presents an immediate threat to the public interest.
16	(j) "Electronic Waste" or "E-Waste" shall mean electrical and
17	electronic equipment dependent on electric currents or electromagnetic
18	fields to function (including all components, subassemblies and
19	consumables, which are part of the original equipment at the time of
20	discarding). E-waste may include, but is not limited to, consumer
21	electronics, entertainment devices, televisions, DVD players and
22	tuners, office devices, information and communications technology,
23	computers, circuit boards, telephones, and mobile phones.
24	(k) "Enameled White Goods" shall mean appliances for home
25	or commercial use including, but not limited to, refrigerators, water
26	heaters, air conditioners, washers, dryers, and stoves.
27	(l) "Extended User Responsibility" shall mean policies or

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practices that place a shared responsibility for end-of-life product

1 management on producers and other entities involved in the product 2 chain. 3 "GEPA" or "Guam EPA" shall mean the Guam (m) 4 Environmental Protection Agency. 5 "Gross Vehicle Weight" or "Gross Vehicle Weight (n) 6 Rating" means the value specified by the manufacturer as the loaded 7 weight of a single vehicle. "Heavy Equipment" shall mean any equipment, motor 8 9 vehicle or motor carrier, or non-road motor vehicle with a gross weight 10 or gross vehicle weight of five (5) tons or more. "Junk Vehicle" means a motor vehicle, regardless of 11 12 operating condition, that the registered owner has declared to have no 13 value or no use, or that is abandoned by being placed, discarded, or 14 disposed of on public or private property without approval by owners 15 of said property, or that is no longer registered in accordance with 16 Chapter 7 of Title 16 GCA. "Motor Vehicle" or "Motorized Vehicle" shall mean 17 (q) 18 automobiles, automobile trucks, automobile wagons, buses, trucks, 19 motorcycles, or other self-propelled wheeled conveyances that are 20 primarily for use on Guam's public streets, roads, and highways that 21 are required to be registered with the Motor Vehicles Division, 22 Department of Revenue and Taxation, Government of Guam. 23 "Municipal Solid Waste" is a subset of solid waste and is (r) 24 defined as durable goods (e.g., appliances, batteries, tires), nondurable 25 goods (e.g., newspapers, books, magazines), containers and packaging, 26 food wastes, yard trimmings, and miscellaneous organic wastes from

residential, commercial, and industrial non-process sources.

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1	(s) "Person" or "Persons" shall mean any individual,
2	partnership, co-partnership, firm, company, corporation, association,
3	joint stock company, trust, estate, or any agency, department, or
4	instrumentality of the federal or local government, or any other legal
5	representatives, agents or assigns.
6	(t) "Priority Materials" shall mean all those materials
7	identified by the Fund, in the order specified in § 24302.1(b) of this
8	Chapter.
9	(u) "Recovered Resources" shall mean material or solid waste
10	that has been diverted from disposal for the purpose of recycling,
11	composting or mulching. This term does not include incineration or
12	those materials that are generated and normally reused on-site for
13	manufacturing purposes.
14	(v) "Recyclable Materials" means materials that still have
15	useful physical or chemical properties after serving a specific purpose
16	for the same or other purpose. Recyclable materials are as follows:
17	(1) batteries (i.e., lead-acid, portable computer
18	batteries, nickel-cadmium, sealed types for power
19	backup);
20	(2) automobiles, buses, and trucks or any motor
21	vehicle;
22	(3) tires (passenger/commercial);
23	(4) enameled white goods;
24	(5) home appliances (other small appliances that are not
25	considered enameled white goods);
26	(6) glass and plastic bottles;
27	(7) foam padding;
28	(8) lead;

1	(9) metals (ferrous/non-ferrous);
2	(10) organic material (i.e., tree trimmings, palm frond
3	grass, food waste, soiled cardboard);
4	(11) paper products;
5	(12) wood pallets and scrap wood;
6	(13) construction and demolition debris ('C&D');
7	(14) x-ray film;
8	(15) automobile oil and fluids;
9	(16) freon and other refrigerant gases;
10	(17) electronic waste (i.e., computers, circuit boards
11	televisions, and portable phones);
12	(18) heavy equipment;
13	(19) abandoned derelict vessels; and
14	(20) other recyclable materials deemed recyclable by
15	Guam EPA pursuant to its rules and regulations.
16	(w) "Recycle or Recycling" means a method by which
17	recovered resources are converted for use as raw materials or feedstock
18	to make new products, as defined in § 51102(ii) of Chapter 51 of Title
19	10 GCA.
20	(x) "Recycling Company" shall mean any business licensed
21	by the Department of Revenue and Taxation, and permitted, as required
22	in § 51104 of Chapter 51 of Title 10 GCA, by the Guam Environmental
23	Protection Agency to conduct business on Guam.
24	(y) "Recycling Facility" shall mean all contiguous land
25	structures, and other appurtenances, and improvements on land used for
26	the collection, separation, recovery, and sale or reuse of recovered
27	resources that would otherwise be disposed of as municipal solid waste,

1	and is an integral part of a manufacturing process aimed at producing a
2	marketable product made of post-consumer material.
3	(z) "Recycling Fee" shall mean an annual fee levied upon the
4	registered owner of a motor vehicle to assist in the recycling and
5	disposal of motor vehicles and other recyclable materials in accordance
6	with this Chapter.
7	(aa) "Recycling Industry Economic Stimulus Program" shall
8	mean a program that provides economic stimulus to local recycling
9	companies that ship recyclable materials off-island.
10	(bb) "Solid Waste Management Facility" means any facility, or
11	any machinery, equipment, vehicles, structures, or any part of
12	accessories thereof installed or acquired for the primary purpose of
13	collection, transportation, storage, recycling, processing or disposal of
14	solid waste, and shall include sanitary landfills or resource recovery
15	facilities.
16	(cc) "Stimulus Certification Form" shall mean a form officially
17	issued by Guam EPA to be completed by the Economic Stimulus
18	Program Participants to disclose and certify the types and quantities of
19	recyclable materials shipped off-island to a recycling facility.
20	(dd) "Sustainable Materials Management" means a systemic
21	approach to using and reusing materials more productively over their
22	entire lifecycles.
23	(ee) "Special Waste" means white goods, household hazardous
24	waste, automotive batteries, and abandoned vehicles.
25	(ff) "Upcycle" or "Upcycling" shall mean to recycle material
26	in such a way that the resulting product is of a higher value than the

component materials.

(gg) "Zero Waste" means a holistic approach to addressing the problem of unsustainable resource flows. Zero Waste encompasses waste eliminated at the source through product design and producer responsibility, and waste reduction strategies further down the supply chain such as recycling, upcycling, reuse and composting.

§ 24301.3. Fees.

The Recycling Fees authorized in § 51305 of Article 3, Chapter 51,10 GCA are hereby imposed as follows:

- (a) Twenty-Five Dollars (\$25.00) annually for each automobile, bus, and truck registered by the Department of Revenue and Taxation through the annual vehicle registration system.
- (b) Three Dollars (\$3.00) for each motorcycle and trailer registered by the Department of Revenue and Taxation through the annual vehicle registration system.
- (c) Thirty Dollars (\$30.00) for each piece of heavy equipment registered by the Department of Revenue and Taxation through the annual vehicle registration system.
- (d) The Recycling Fee in Subsection (a) shall be waived upon initial issuance and subsequent renewal of vehicle license and registration for any veteran determined by the U.S. Department of Veterans Affairs (USDVA) to be 100% Disabled or Individually Unemployable due to military service-connected injuries. The fee shall be waived for one (1) non-commercial passenger vehicle, which includes sedans, coupes, pick-up trucks, motorcycles, and station wagons manufactured primarily to carry passengers, and including those passenger cars pulling other light trailers registered to the veteran, or legal guardian applying for benefits under this Section. A document issued by the USDVA or a U.S. military ID card, which certifies the

1	disability rating, must be furnished to the Department of Revenue and
2	Taxation in order to waive the annual Recycling Fee.
3	§ 24301.4. General Terms and Conditions for Use of Recycling
4	Revolving Funds.
5	(a) All proposals for use of funds shall be submitted to the Board
6	and Administrator for review and approval, before the expenditure of funds
7	that are subject to availability. Award amounts are final. Reimbursement for
8	additional costs are not allowed.
9	(b) Prior to submitting bids or grant proposals, potential recipients
10	of funds shall obtain environmental regulatory compliance, ethics, and other
11	relevant training provided by Guam EPA or a designated provider. Required
12	permits shall be obtained as a condition for the use of funds.
13	(c) Performance Targets. Projects shall meet performance/waste
14	diversion targets as determined by the Administrator.
15	(d) Reporting Requirements. Reports and deliverables shall be
16	presented biannually to the Board and posted on Guam EPA's website.
17	(e) Ethical Requirement. All recipients of funds from the Recycling
18	Revolving Fund shall complete ethics training sponsored by the Ethics
19	Commission, or a designated provider, and shall attest to spending funds
20	according to ethical requirements under Guam law. Non-compliance of ethics,
21	in addition to other remedies allowed under Guam law, can result in
22	termination of the award and barring of future application for grants for a
23	minimum period of two (2) years upon the findings of non-compliance by the
24	Ethics Commission or, in the absence of the Ethics Commission, by the Board.
25	§ 24302. ADMINISTRATION AND PLANNING OF THE
26	RECYCLING REVOLVING FUND
27	§ 24302.1. Administration of Recycling Revolving Fund.

1	(a) Monies in the Recycling Revolving Fund shall be administered,
2	managed, and maintained by the GEPA Administrator to implement 10 GCA
3	Chapter 51, Article 3, in accordance with the requirements of the Article.
4	(b) The Administrator may use the Fund for the purposes described
5	under §§ 24302 and 24303 of this Chapter with the following priorities:
6	(1) First Priority: junk vehicles, tires, batteries, waste oil,
7	white goods/appliances, and plastic;
8	(2) Second Priority: paper, cardboard, and glass; and
9	(3) Third Priority: other recyclables as determined by the
10	Administrator.
11	(c) The Administrator shall determine the funding for each recycling
12	and zero waste initiatives and submit the determination to the Guam EPA
13	Board of Directors for approval by March 31st of the current fiscal year, and
14	the approved funding will be effective in the following fiscal year.
15	(d) The Administrator is authorized to spend ten percent (10%) of
16	the Fund to administer and implement this Chapter. Funds may be used for:
17	(1) operational costs directly related to recycling and zero
18	waste initiatives for the Solid Waste Management Program, which
19	includes, but is not limited to, personnel, supplies, equipment, and
20	training of staff;
21	(2) compliance training for prospective recipients of funds of
22	the Recycling Revolving Fund; and the
23	(3) implementation of a zero waste and recycling program for
24	government and the community in accordance with Article 3, Chapter
25	51 of Title 10 Guam Code Annotated.
26	§ 24302.2. Planning of Recycling Revolving Fund.
27	(a) The Administrator may approve contracts between the
28	Department of Public Works (DPW) or the Mayors Council of Guam

(MCOG) and recycling companies for the collection, recycling, zero waste initiatives, interim storage, disposal and processing, or any combination thereof, of automobiles, buses, heavy equipment, trucks, batteries, tires, white goods, and other recyclable materials in accordance with Articles 3 and 4 of Chapter 51, Title 10 GCA, and § 24303.1(b) of this Chapter, to implement an Island-wide Environmental Cleanup Program (IECP) on behalf of the Mayors Council of Guam with the following conditions:

(b) In addition to amounts specified in 10 GCA, Chapter 51, § 51303(a)(1)(A), upon approval by the Board, the Administrator is authorized to spend up to Two Hundred Thousand Dollars (\$200,000) to either procure professional and technical services, pursuant to the Guam Procurement Law, or to fund grants to update and further develop the Guam Zero Waste Masterplan and holistic implementation plan to reach zero waste targets of fifty percent (50%) and seventy-five percent (75%) waste reduction by 2035 and 2045, respectively; to evaluate the effectiveness of zero waste and recycling programs; and/or to research other areas deemed a priority by the Administrator. Grants are awarded through a competitive process using established criteria by the Board and Administrator.

§ 24303. COMMUNITY ZERO WASTE AND RECYCLING INITIATIVES.

- § 24303.1. Mayors Council of Guam (MCOG) Island-wide Environmental Cleanup Program (IECP).
- (a) The Administrator may approve contracts between the Department of Public Works (DPW) or the Mayors Council of Guam (MCOG) and recycling companies for the collection, recycling, zero waste initiatives, interim storage, disposal and processing or any combination thereof, of automobiles, buses, heavy equipment, trucks, batteries, tires, white goods, and other recyclable materials in accordance with Articles 3 and 4 of

1 Title 10 GCA, Chapter 51, and § 24303.1(b) of this Chapter, to implement an 2 Island-wide Environmental Cleanup Program (IECP) on behalf of the Mayors 3 Council of Guam with the following conditions: 4 (1) all applicable procurement laws must be followed; 5 (2)each contract must be conditioned upon proof that the 6 recycling company has current permits for the work it is to perform, 7 including, but not limited to, solid waste facility permits, solid waste 8 collection permits, certifications, or other permits or licenses required 9 to collect, remove, recycle or dispose of solid waste; 10 (3) each contract must be conditioned upon compliance with all solid waste rules and regulations; and 11 12 each contract must require the recycling company to report 13 all recyclables collected per village under this program to Guam EPA 14 upon submittal of invoices to DPW or MCOG, as outlined in the 15 contract approved by the Administrator, for payment. 16 (b) In each fiscal year, prior to any collection, processing, or storage 17 of recyclable materials under contract pursuant to this Section, a 18 comprehensive Operation Plan for the contractual work described in 19 §24303.1(a) must be submitted by DPW or MCOG, as outlined in the contract 20 approved by the Administrator, to Guam EPA and receive approval from the 21 Administrator. The Administrator shall only approve the Operation Plan if 22 the Operation Plan contains in detail the operational systems that address 23 collection, processing, storage, emergency procedures, health and safety, 24 reporting, and closeout procedures for each municipality. 25 (c) The Administrator may use funds to support the recycling and 26 zero waste initiatives in this Section subject to the following conditions:

funds may be expended only in accordance with valid

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(1)

contracts approved under this Section;

1	(2) no lunds snall be disdursed prior to the Administrator s
2	approval of the Operation Plan described in § 24303.1(b); and
3	(3) unused funds must be returned to the Recycling Revolving
4	Fund every fiscal year.
5	§ 24303.2. Recycling Industry Economic Stimulus Programs
6	Applicability and Eligibility.
7	(a) Potential Recycling Industry Economic Stimulus Program
8	participants must establish eligibility by meeting all of the following criteria:
9	(1) possess a valid license from the Guam Department of
10	Revenue and Taxation to conduct business on Guam;
11	(2) possess a valid solid waste management facility permit
12	from Guam EPA for processing and storage;
13	(3) provide a bill of lading or similar documentation detailing
14	the types of recyclable materials shipped, quantity in tons, and name of
15	receiving facility;
16	(4) complete and submit all applicable Stimulus Certification
17	Forms provided by Guam EPA; and
18	(5) remain in compliance with all solid waste rules and
19	regulations.
20	(b) Only recyclable materials generated on Guam are eligible for
21	payments under this Section. Recyclable materials imported into Guam for
22	purposes such as, but not limited to, transit, transshipment, or consolidation
23	shall not qualify under this Program.
24	§ 24303.3. Recycling Industry Economic Stimulus Program;
25	Payment Calculation.
26	(a) Recycling Industry Economic Stimulus Program participants
27	who establish eligibility by meeting all the criteria specified in § 24303.2(a)

1 may receive an economic stimulus payment for each ton of recyclable material 2 transported off Guam to a recycling facility. 3 Stimulus payments will be made in the order that completed 4 forms are received by Guam EPA until approved funding has been exhausted. By March 31st of each year, the Administrator may select the 5 (c) 6 eligible recycling materials for the next fiscal year based on global market 7 trends, and submit a written recommendation to the Board for its approval. If 8 the Board does not approve any eligible recycling materials for a particular 9 year, no stimulus payments will be made in that year. 10 (d) Each year, the Administrator may determine the dollar amount 11 per recyclable material to be disbursed to the eligible recycling facilities and 12 submit a written recommendation to the Board for its approval. The dollar 13 amount per recyclable material shall be based on factors, including the 14 prioritization of materials, market conditions, economic analyses, and operational, transportation, and processing costs in its assessment, and: 15 16 (1)

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- (1) A base stimulus payment calculation per recyclable material expressed as follows: Base Stimulus Payment [dollars per ton] = Shipping Cost Market Price.
 - (A) "Shipping Cost" is calculated using the World Freight Rates Freight Calculator or comparable shipping cost resource for port-to-port containerized ocean shipments and the USEPA Office of Resource Conservation and Recovery Volume-to-Weight Conversion Factors.
 - (B) "Market Price" is equivalent to the RecycleNet scrap index or comparable market index material sale price on the first day of the quarter preceding the start of the next fiscal year.

1	(2) A stimulus payment may be issued for recyclable
2	materials when the calculated Stimulus Payment exceeds zero dollars
3	(\$0.00) per ton (i.e., stimulus will not be paid when the recycled
4	material is revenue positive).
5	(3) The Administrator shall determine the funding levels of
6	stimulus payments to be paid subject to the availability of funds and
7	funding priorities.
8	(e) For the fiscal year beginning October 1, 2019, the Administrator
9	may select the eligible materials, subject to Board approval and applicable
10	stimulus payments.
11	§ 24303.4. Guam Beverage Container Recycling - RESERVE
12	§ 24303.5. Integrated Solid Waste Management Plan - RESERVE
13	§ 24303.6. Green Waste Plan - Composting and Organics -
14	RESERVE
15	§ 24303.7. Disaster Debris Management – RESERVE
16	§ 24303.8. Zero Waste Grant Program— RESERVE
17	§ 24303.9. Guam Solid Waste Authority Residential Recycling
18	Program—RESERVE"
19	Section 5. Notwithstanding any other provision of law, funds appropriated
20	to the Mayors Council of Guam in Fiscal Year 2022 from the Recycling Revolving
21	Fund shall not lapse and shall continue to be available until expended.
22	Section 6. Promulgation of Rules and Regulations for the Guam Zero
23	Waste Act. Guam EPA shall promulgate rules and regulations for the Green Waste
24	Plan - Composting and Organics, the Zero Waste Grant Program, and the Guam
25	Solid Waste Authority Residential Recycling Program no later than one (1) year
26	upon enactment of this Act.
27	Section 7. Effective Date. This Act shall be effective upon enactment.
28	Section 8. Severability. If any provision of this Act or its application to any

- 1 person or circumstance is found to be invalid or contrary to law, such invalidity shall
- 2 not affect other provisions or applications of this Act that can be given effect without
- 3 the invalid provision or application, and to this end the provisions of this Act are
- 4 severable.